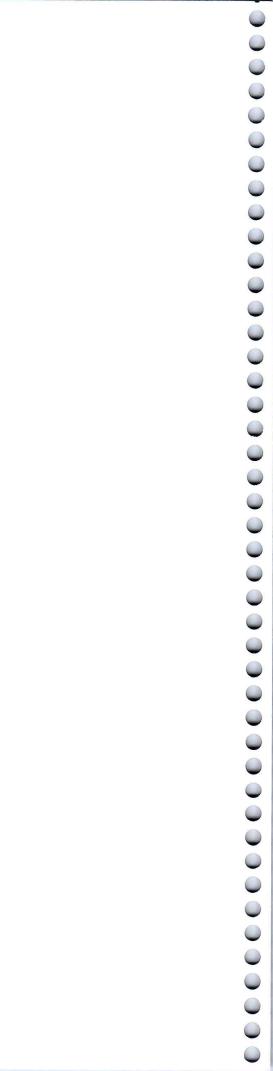
FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED JUNE 30, 2021



#### FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2021

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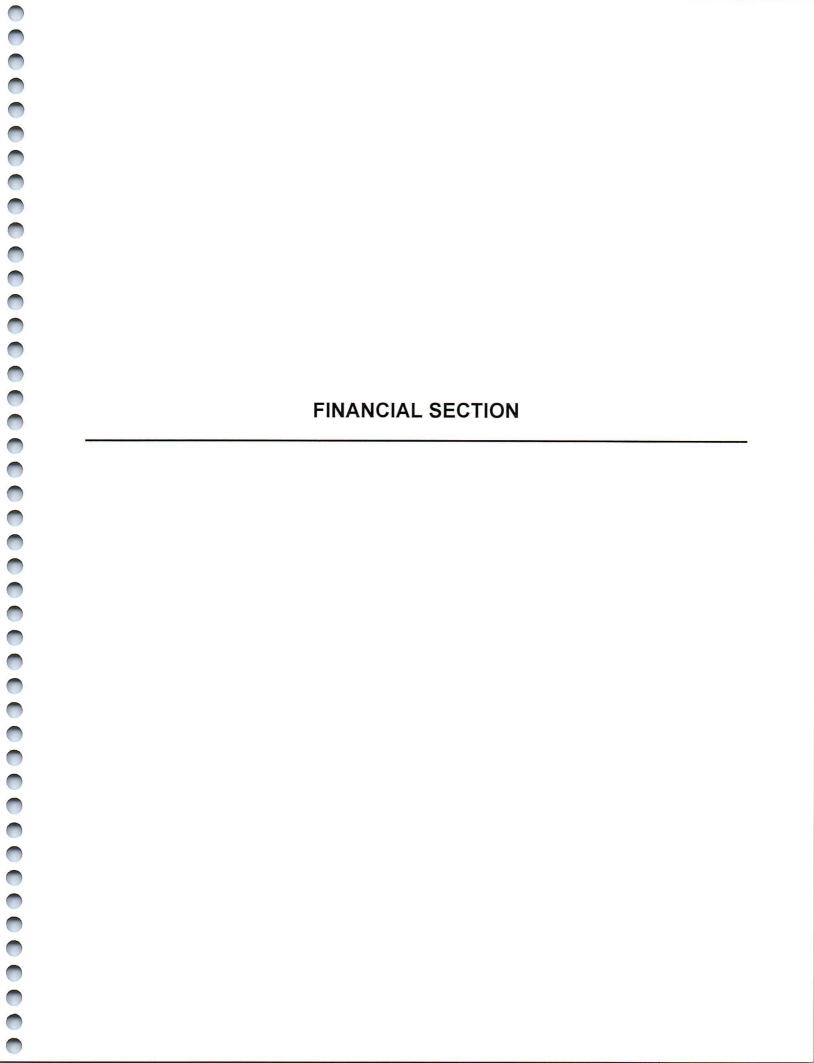
#### FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2021

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#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and City Council City of Bloomingdale, Georgia Bloomingdale, Georgia

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the **City of Bloomingdale**, **Georgia** (the "City"), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Schedule of Changes in the City's Net Pension Liability (Asset) and Related Ratios (on pages 39 and 40), the Schedule of City Contributions – Retirement Plan (on pages 41 and 42), and the Schedule of Investment Returns – Retirement Plan (on pages 43 and 44), be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board ("GASB"), who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the GASB who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements of the City. The accompanying schedule of expenditures of special purpose local option sales tax proceeds is presented for purpose of additional analysis as required by the Official Code of Georgia Annotated ("O.C.G.A.") §48-8-121 and is not a required part of the basic financial statements.

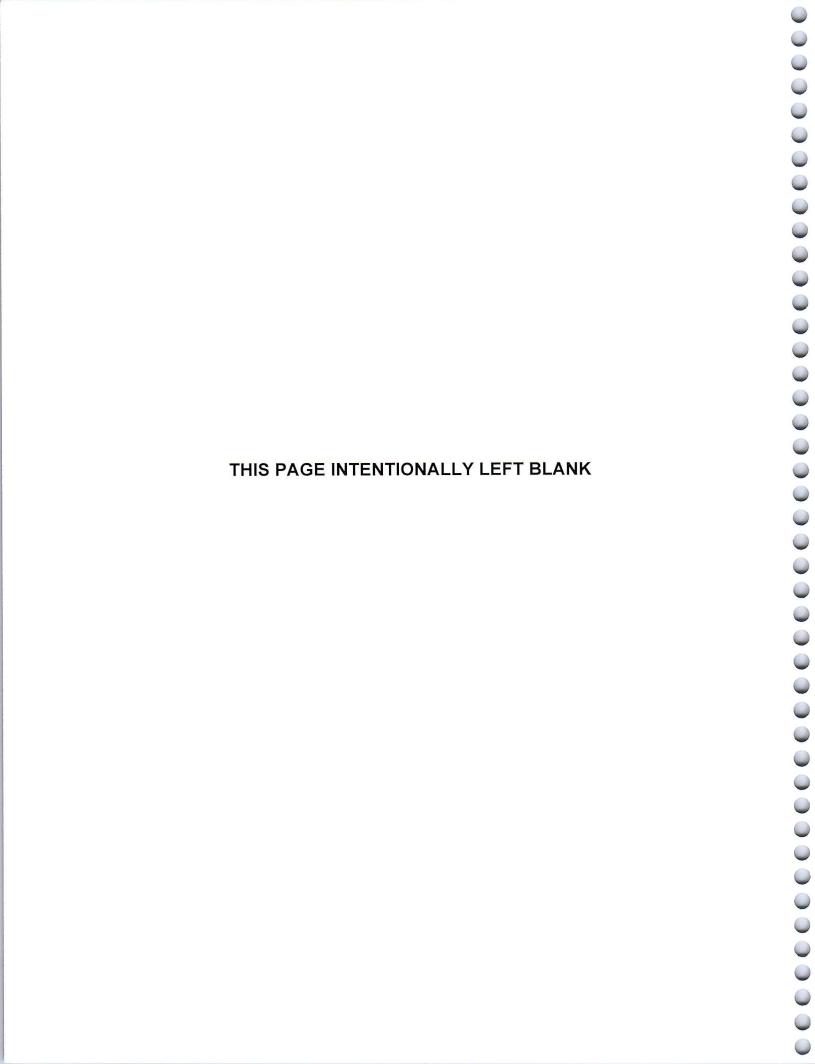
The combining and individual nonmajor fund financial statements and schedules and the schedule of expenditures of special purpose local option sales tax proceeds are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules and the schedule of expenditures of special purpose local option sales tax proceeds are fairly stated in all material respects in relation to the basic financial statements as a whole.

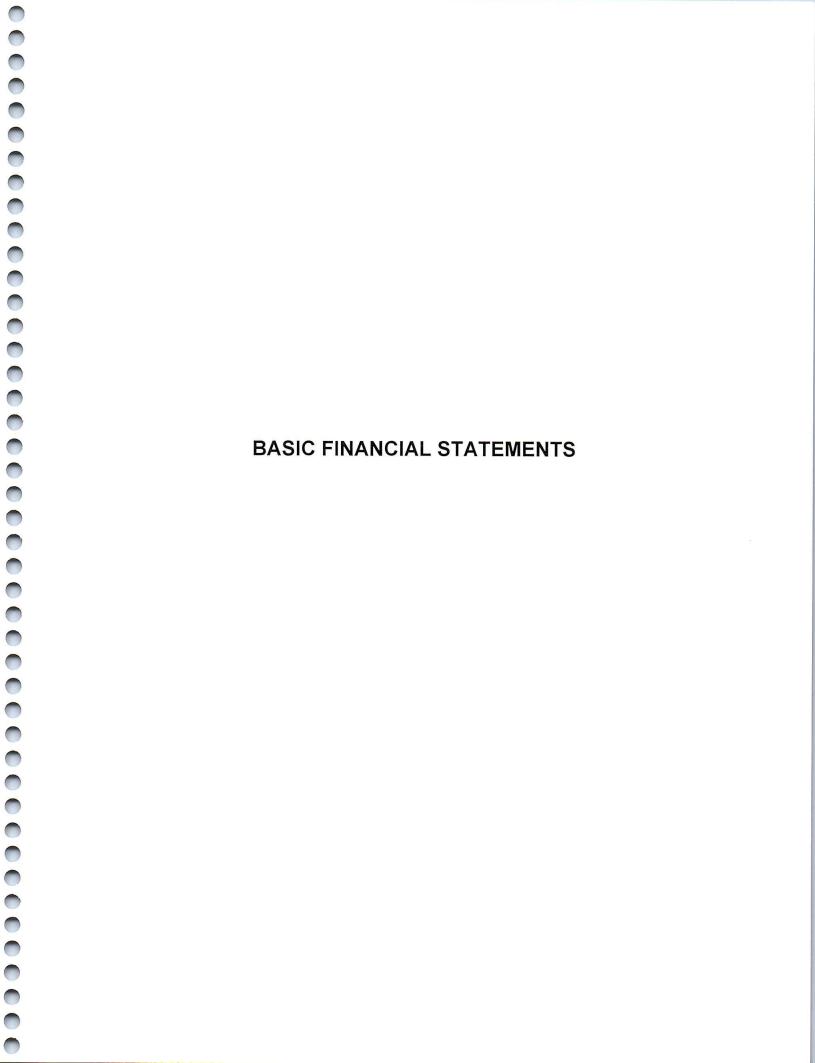
#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 9, 2022 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Mauldin & Jerkins, LLC

Savannah, Georgia August 9, 2022





#### STATEMENT OF NET POSITION JUNE 30, 2021

	Primary Government						
	Go	vernmental	Bu	siness-type			
ASSETS		Activities		Activities		Total	
Cash and cash equivalents	\$	4,103,640	\$	1,888,736	\$	5,992,376	
Receivables, net		453,191		155,107		608,298	
Due from other governments		20,225		· ·		20,225	
Internal balances		290,877		(290,877)		~	
Restricted assets, cash and cash equivalents		26,407		70,129		96,536	
Net pension asset Capital assets:		121,308		10,147		131,455	
Non-depreciable		1,194,403		59,335		1,253,738	
Depreciable, net of accumulated depreciation	-	4,830,020	2.	2,421,014		7,251,034	
Total assets	:	11,040,071		4,313,591		15,353,662	
LIABILITIES							
Accounts payable		164,067		9,287		173,354	
Accrued liabilities		1,273		778		2,051	
Customer deposits		26,407		70,129		96,536	
Compensated absences due within one year		41,706		1,218		42,924	
Compensated absences due in more than one year		50,975	×	1,489		52,464	
Total liabilities	-	284,428		82,901		367,329	
DEFERRED INFLOWS OF RESOURCES							
Pension		249,101	g.	20,836		269,937	
NET POSITION							
Investment in capital assets		6,024,423		2,480,349		8,504,772	
Restricted for capital projects		993,655		-		993,655	
Restricted for public safety		8,807		-		8,807	
Unrestricted		3,479,657	-	1,729,505		5,209,162	
Total net position	\$	10,506,542	\$	4,209,854	\$	14,716,396	

## STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2021

				Program Revenues					
Functions/Programs		Charges for Expenses Services			Operating Grants and Contributions		Capital Grants and Contributions		
Primary government									
Governmental activities									
General government	\$	890,442	\$	59,238	\$		\$	-	
Public safety		1,702,421		905,959		274,772		-	
Public works		1,100,913		606,478		55,721		746,655	
Judicial		125,802		-		-		-	
Culture and recreation		340,330		62,869		(40		-	
Housing and development		63,218		_				₩/	
Total governmental activities	-	4,223,126		1,634,544		330,493		746,655	
Business-type activities									
Water and sewer		705,305		822,040		-		1,000	
Total business-type activities	-	705,305		822,040		-		1,000	
Total primary government	\$	4,928,431	\$	2,456,584	\$	330,493	\$	747,655	

#### General revenues

Sales taxes for general purposes
Intangible, transfer and franchise taxes
Alcoholic beverage taxes
Unrestricted investment earnings
Gain on sale of capital assets
Miscellaneous
Total general revenues
Change in net position
et position, beginning of year

Net position, beginning of year Net position, end of year

#### Net (Expenses) Revenues and Changes in Net Position

G	overnmental Activities	Вι	isiness-type Activities		Total
	Activities		Activities	-	Total
\$	(831,204)	\$	-	\$	(831,204)
	(521,690)				(521,690)
	307,941		-		307,941
	(125,802)		s <del>.</del>		(125,802)
	(277,461)				(277,461)
	(63,218)				(63,218)
	(1,511,434)				(1,511,434)
			117,735		117,735
		-	117,735	-	117,735
	(1,511,434)		117,735		(1,393,699)
	347,091		0 <del>7</del> .		347,091
	1,220,629				1,220,629
	305,127		: <del>-</del>		305,127
	6,471		4,032		10,503
	2,796		-		2,796
	203,393		128,874		332,267
	2,085,507		132,906		2,218,413
	574,073		250,641		824,714
	9,932,469		3,959,213		13,891,682
\$	10,506,542	\$	4,209,854	\$	14,716,396

#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2021

ASSETS		General Fund		SPLOST Fund	Gov	onmajor ernmental Funds	Go	Total vernmental Funds
Cash and cash equivalents	\$	3,159,622	\$	923,375	\$	20,643	\$	4,103,640
Receivables, net		330,087		123,104				453,191
Inventories		20,225		-				20,225
Due from other funds		35,597		11,526		-		47,123
Advances to other funds		267,116		-		<b>3</b> 0		267,116
Restricted cash and cash equivalents	9	26,407	-	=				26,407
Total assets	\$	3,839,054	\$	1,058,005	\$	20,643	\$	4,917,702
LIABILITIES, DEFERRED INFLOWS								
OF RESOURCES AND FUND BALANCES								
LIABILITIES								
Accounts payable	\$	159,318	\$	4,749	\$		\$	164,067
Accrued liabilities		1,273		=		2		1,273
Due to other governments		-		-		-		-
Customer deposits		26,407		ā				26,407
Due to other funds	77	11,526				11,836		23,362
Total liabilities		198,524		4,749		11,836		215,109
DEFERRED INFLOWS OF RESOURCES								
Unavailable revenue - taxes	in and a second			59,601				59,601
FUND BALANCES								
Nonspendable:								
Inventories		20,225		-		-		20,225
Restricted for:								
Capital projects		-		993,655		20		993,655
Public safety		-		=		8,807		8,807
Unassigned	fr <u></u>	3,620,305			-			3,620,305
Total fund balances	-	3,640,530		993,655		8,807	-	4,642,992
Total liabilities, deferred inflows of								
resources and fund balances	\$	3,839,054	\$	1,058,005	\$	20,643	\$	4,917,702

# RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2021

Amounts reported for governmental activities in the Statement of Net Position are different because:		
Total governmental fund balances.	\$	4,642,992
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		6,024,423
Certain long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds:  Compensated absences		(92,681)
Net pension asset		121,308
Certain pension related deferred inflows are not reported in the funds.		(249,101)
Certain revenues are not available to pay for current period expenditures and, therefore,		
are reported as deferred inflows of resources in the funds.	-	59,601
Net position of governmental activities.	\$	10,506,542

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	General SPLOST Fund Fund			Nonmajor Governmental Funds		Total Governmen Funds		
Revenues								
Taxes	\$	1,905,437	\$	1/ <b>-</b>	\$	-	\$	1,905,437
Licenses and permits		59,238		P.=		) <b>-</b>		59,238
Intergovernmental		321,609		744,834		-		1,066,443
Fines and forfeitures		349,114		1=		-		349,114
Charges for services		1,226,193		: <del>-</del>		8,884		1,235,077
Interest income		6,471		1,820		-		8,291
Miscellaneous		203,307		31		55		203,393
Total revenues		4,071,369		746,685	·	8,939	7	4,826,993
Expenditures								
Current:								
General government		749,064		·		-		749,064
Judicial		124,677		-		: <del>-</del>		124,677
Public safety		1,591,242		2 <del>4</del>		725		1,591,967
Public works		850,548		84		œ		850,548
Culture and recreation		270,204						270,204
Housing and development		63,218		18		? <del>==</del>		63,218
Capital outlay		=		579,347				579,347
Total expenditures		3,648,953		579,347		725		4,229,025
Excess of revenues over expenditures		422,416		167,338		8,214		597,968
Other financing sources (uses)								
Transfers in		_		8,600		. <del></del>		8,600
Transfers out		(8,600)		=		_		(8,600)
Total other financing sources (uses), net		(8,600)		8,600		-		-
Net change in fund balances		413,816		175,938		8,214		597,968
Fund balances, beginning of year		3,226,714		817,717		593		4,045,024
Fund balances, end of year	\$	3,640,530	\$	993,655	\$	8,807	\$	4,642,992

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Amounts reported for governmental activities in the Statement of Activities are different because:	
Net change in fund balances - total governmental funds.	\$ 597,968
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities	
the cost of those assets is allocated over their estimated useful lives and reported as depreciation	
expense:	
Capital outlay	481,807
Depreciation expense	(486,899)
Payanuas in the Statement of Activities that do not provide current financial recourses are not reported	
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.	(00 500)
as revenues in the failus.	(32,590)
Some expenses reported in the Statement of Activities do not require the use of current financial	
resources and, therefore, are not reported as expenditures in governmental funds:	
Compensated absences	3,837
Net pension liability, deferred outflows of resources, and deferred inflows of resources related	
to the pension plan	 9,950
Change in net position - governmental activities	\$ 574,073

#### GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Budget				Variance With			
		Original		Final		Actual	Fin	al Budget
Revenues	•	4 407 740	•	4 407 740	S	1 005 427	S	407,721
Taxes	\$	1,497,716 34,240	\$	1,497,716 34,240	Ф	1,905,437 59,238	Þ	24,998
Licenses and permits		202,104		202,104		321,609		119,505
Intergovernmental Fines and forfeitures		637,000		637,000		349.114		(287,886
		15,000		15,000		6,471		(8,529
Interest								224,193
Charges for services Miscellaneous		1,002,000		1,002,000		1,226,193		(20,568
	-	223,875		223,875		203,307		1 300
Total revenues		3,611,935		3,611,935	_	4,071,369	-	459,434
xpenditures								
Current								
General government:								
Mayor and council		16,300		16,300		18,818		(2,518
Administration		563,338		563,338		730,246		(166,908
Total general government		579,638		579,638		749,064		(169,426
Judicial:				Las Proseinance - Laboration de		1010 Page 17 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		Prof. Distance
Municipal court	_	126,464		126,464		124,677		1,787
Total judicial		126,464	-	126,464		124,677		1,787
Public safety:								.== ==
Police		1,309,745		1,309,745		1,137,124		172,621
Fire	-	456,217		456,217		454,118		2,099
Total public safety	-	1,765,962		1,765,962		1,591,242		174,720
Public works:		000.044		000 044		050 540		(00.50
Public maintenance		822,041		822,041		850,548		(28,507
Total public works		822,041		822,041	-	850,548	_	(28,507
Culture and recreation:		224.047		004.047		270 204		/25 507
Recreation	-	234,617		234,617		270,204		(35,587
Total culture and recreation	-	234,617		234,617		270,204	-	(35,587
Housing and development:		00.040		00.040		62.040		40.000
Building and zoning  Total housing and development	-	83,213 83,213		83,213 83,213	-	63,218		19,995 19,995
Manufacture and American Ameri				The second second				
Total expenditures	-	3,611,935	_	3,611,935		3,648,953		(37,018
Excess of revenues over expenditures			-			422,416		422,416
Other financing uses								
Transfers out				-		(8,600)		(8,600
Total other financing uses	1			( <u>*</u>		(8,600)		(8,600
Net change in fund balances		-		:-		413,816		413,816
und balances, beginning of year	Į.	3,226,714	_	3,226,714		3,226,714		
Fund balances, end of year	S	3,226,714	\$	3,226,714	S	3,640,530	\$	413,816

#### STATEMENT OF NET POSITION PROPRIETARY FUND JUNE 30, 2021

ASSETS	Water and Sewer Fund
CURRENT ASSETS	
Cash and cash equivalents	\$ 1,888,736
Restricted cash and cash equivalents	70,129
Accounts receivable, net	155,107
Total current assets	2,113,972
NON-CURRENT ASSETS	
Net pension asset	10,147
Capital assets	
Non-depreciable Depreciable, net of accumulated depreciation	59,335
Total non-current assets	2,421,014
Total Holl Gullett assets	2,490,496
Total assets	4,604,468
LIABILITIES	
CURRENT LIABILITIES, PAYABLE	
FROM CURRENT ASSETS Accounts payable	
Other accrued liabilities	9,287
Due to other funds	778
Current portion of compensated absences	23,761
Total current liabilities, payable from current assets	1,218
	35,044
CURRENT LIABILITIES, PAYABLE FROM RESTRICTED ASSETS	
Customer deposits	
Total current liabilities, payable from restricted assets	70,129
	70,129
LONG-TERM LIABILITIES	
Advance from other funds	267,116
Compensated absences	1,489
Total ling-term liabilities	268,605
Total liabilities	373,778
DEFERRED INFLOWS OF RESOURCES	
Pension	20,836
NET POSITION	
nvestment in capital assets	2,480,349
Inrestricted	1,729,505
Total net position	\$ 4,209,854

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Water and Sewer Fund
OPERATING REVENUE	\$ 361,034
Water charges	461,006
Sewer charges	128,874
Other income	3
Total operating revenues	950,914
OPERATING EXPENSES	
Water operating expenses:	88,801
Personal services	49,708
Purchased and contracted services	76,564
Materials and supplies	37,564
Interfund charges	54,368
Depreciation	307,005
Total operating expenses - water	
Sewer operating expenses:	94,092
Personal services	75,622
Purchased and contracted services	92,787
Materials and supplies	37,564
Interfund charges	64,572
Depreciation	33,663
Amortization	398,300
Total operating expenses - sewer	
Total operating expenses	705,305
Operating income	245,609
NON-OPERATING REVENUES	4,032
Interest income	4,032
Total non-operating revenues	
Income before capital contributions	249,641
CAPITAL CONTRIBUTIONS	1,000
Change in net position	250,641
Net position, beginning of year	3,959,213
Net position, end of year	\$ 4,209,854

# STATEMENT OF CASH FLOWS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Water and Sewer Fund
CASH FLOWS FROM OPERATING ACTIVITIES  Receipts from customers and users  Payments to suppliers  Payments to employees	\$ 900,225 (435,240) (176,705)
Net cash provided by operating activities	288,280
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Capital contributions	1,000
Net cash provided by capital and related financing activities	1,000
CASH FLOWS FROM INVESTING ACTIVITIES Interest received	4,032
Net cash provided by investing activities	4,032
Net increase in cash	293,312
Cash and cash equivalents, beginning of year	1,665,553
Cash and cash equivalents, end of year	\$ 1,958,865
Classified as:	
Cash and cash equivalents	\$ 1,888,736
Restricted current cash and cash equivalents	70,129
	\$ 1,958,865

(Continued)

# STATEMENT OF CASH FLOWS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

		Water and Sewer Fund		
Reconciliation of operating income to net cash	·			
provided by operating activities				
Operating income	\$	245,609		
Adjustments to reconcile operating income to net				
cash provided by operating activities				
Depreciation and amortization		152,603		
Change in assets and liabilities:				
Increase in accounts receivable		(66,321)		
Increase in net pension asset		(16,405)		
Decrease in deferred outflows of resources		2,485		
Increase in accounts payable		1,291		
Decrease in accrued liabilities		(1,444)		
Increase in customer deposits		15,632		
Increase in compensated absences		1,394		
Decrease in due to other funds		(65,278)		
Increase in deferred inflows of resources		18,714		
Net cash provided by operating	-			
activities	\$	288,280		

#### STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUND JUNE 30, 2021

	Employees' Retirement Program Pension Fund
ASSETS	
Cash and cash equivalents	\$ 52,045
Investments, at fair value	
Exchange traded funds	2,122,264
Total assets	\$ 2,174,309
NET POSITION	
Held in trust for pension benefits	\$ 2,174,309

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Employees' Retirement Program
	Pension Fund
ADDITIONS	
Contributions:	
Employer	\$ 116,115
Total contributions	
Net appreciation in fair value of investments	302,568
Investment income	41,680
Net investment earnings	344,248
Total additions	460,363
DEDUCTIONS	
Benefits paid to participants	47,472
Administrative expense	17,231
Total deductions	64,703
Change in net position	395,660
Net position, beginning of year	1,778,649
Net position, end of year	\$ 2,174,309

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2021

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Bloomingdale, Georgia (the "City") have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to governmental units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below:

#### A. Reporting Entity

The City is a municipal corporation governed by an elected mayor and six-member governing council (the "Council"). The accompanying financial statements present the City and its component units, entities for which the City is considered to be financially accountable. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. Currently, the City has no blended component units. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the City. Currently, the City has no discretely presented component units.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units.

For the most part, the effect of interfund activity has been removed from these statements, however interfund services provided and used are not eliminated in the process of consolidation. Government-wide financial statements do not provide information by fund, but distinguish between the City's governmental activities and business-type activities.

Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for services. The statement of net position includes non-current assets and non-current liabilities. In addition, the government-wide statement of activities reflects depreciation expense on the City's capital assets.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. Government-wide and Fund Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not considered program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, sales taxes, franchise taxes, licenses, and investment income associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## C. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

The City reports the following major governmental funds:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Special Purpose Local Option Sales Tax Fund ("SPLOST") is used to account for the revenues and expenditures relating to the 1% Special Purpose Local Option Sales Tax.

The City reports the following major proprietary fund:

The Water and Sewer Fund accounts for the activities necessary to provide water and sewer services to the City's residents.

Additionally, the City reports the following fund types:

The special revenue funds account for revenue sources that are legally restricted to expenditures for specific purposes.

The pension trust fund accounts for the accumulation of resources for pension benefit payments to qualified employees.

Amounts reported as program revenues include: 1) charges for services provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds are charges for goods and services provided. Operating expenses of the enterprise funds include the cost of these goods and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### D. Budgets

Annual appropriated budgets are adopted for all funds. The budgets for the proprietary funds are for management control purposes and are not required to be reported. Budgets of governmental funds are adopted on a modified accrual basis, which is consistent with accounting principles generally accepted in the United States of America for governmental funds. All appropriations lapse at fiscal year-end. Encumbrance accounting (under which purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation) is not employed by the City.

#### E. Cash and Investments

Cash and cash equivalents include cash on hand, demand deposits, and short-term investments with an original maturity of three months or less from the date of acquisition. State statutes authorize the City to invest in the following: 1) obligations of Georgia or any other state; 2) obligations of the United States; 3) obligations fully insured or guaranteed by the United States government or one of its agencies; 4) obligations of any corporation of the United States government; 5) prime bankers' acceptances; 6) the State of Georgia local government investment pool; 7) repurchase agreements; and 8) obligations of any other political subdivisions of the State of Georgia. Any investment or deposit in excess of the federal depository insured amounts must be collateralized by an equivalent amount of state or U.S. obligations. Investments are reported at fair value.

#### F. Receivables and Payables

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds (i.e., the non-current portion of interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

#### G. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2021, are recorded as prepaid items in both government-wide and fund financial statements. Prepaid items are accounted for using the consumption method.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### H. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at their acquisition value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets of the City are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years				
Buildings and system	50				
Improvements other than buildings	20				
Machinery and equipment	5 – 30				
Vehicles	6				
Infrastructure	10 – 65				

#### I. Compensated Absences

Employees earn vacation leave at the rate of six days per year for the first year of service up to a maximum of 25 days per year after five years of service. A maximum of twenty days may be carried over into an employee's next service year. Any unused, accrued vacation leave in excess of twenty days from service year to service year will be forfeited. Employees resigning voluntarily and in good standing will be paid for earned but unused vacation leave. All vacation leave is accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

Employees accrue personal leave at the rate of four hours per month to a maximum of 48 hours per year. Employees are allowed to carry 80 to 160 hours personal leave based on year of services. An employee who resigns or is discharged from City service will not be paid for any unused personal leave. The City does not record a liability for vested personal leave benefits. Expenses are recognized in the financial statements at the time of payment.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### J. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the term of the bonds using the effective interest method. Bonds payable are reported net of the applicable discount or premium. Bond issuance costs are expensed in the period incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### K. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position."

Fund Balance – Generally, fund balance represents the difference between the assets and liabilities under the current financial resources measurement focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

- Nonspendable Fund balances are reported as nonspendable when amounts cannot be spent
  because they are either: a) not in spendable form (i.e., items that are not expected to be
  converted to cash), or b) legally or contractually required to be maintained intact.
- Restricted Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.
- Committed Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the City Council through the adoption of a resolution. Only the City Council may modify or rescind the commitment.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### K. Fund Equity (Continued)

Fund Balance - (Continued)

- Assigned Fund balances are reported as assigned when amounts are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed.
- Unassigned Fund balances are reported as unassigned as the residual amount when the
  balances do not meet any of the above criterion. The City reports positive unassigned fund
  balance only in the General Fund. Negative unassigned fund balances may be reported in all
  funds.

Flow Assumptions – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the City's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the City's policy to use fund balance in the following order: 1) committed, 2) assigned, and 3) unassigned.

**Net Position** – Net position represents the difference between assets and liabilities in reporting which utilizes the economic resources measurement focus. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used (i.e., the amount that the City has spent) for the acquisition, construction or improvement of those assets. Net position is reported as restricted using the same definition as used for restricted fund balance as described in the section above. All other net position is reported as unrestricted.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

#### L. Management Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amount of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### M. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and, therefore, will not be recognized as an outflow of resources (expense/expenditure) until then. The City has no deferred outflows of resources at year-end.

In addition to liabilities, the statement of net position and the governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period(s) and, therefore, will not be recognized as an inflow of resources (revenue) until that time. The City has three items that qualify for reporting in this category, one of which arises only under the modified accrual basis of accounting. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from taxes and these amounts are deferred and will be recognized as an inflow of resources in the period in which the amounts become available. The other items relate to the City's retirement plan and is reported in the government-wide statement of net position. The net difference between projected and actual earnings on pension plan investments is deferred and amortized against pension expense over a five-year period resulting in recognition as a deferred inflow of resources. Experience differences are deferred and amortized against pension expense over a five-year period, resulting in recognition as a deferred inflow of resources.

#### N. Pensions

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City of Bloomingdale Retirement Plan (the "Retirement Plan") and additions to/deductions from the Retirement Plan's fiduciary net position have been determined on the same basis as they are reported by the respective plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### NOTE 2. LEGAL COMPLIANCE - BUDGETS

#### A. Budgetary Information

All governmental fund budgets are prepared on a basis consistent with generally accepted accounting principles.

The appropriated budget is prepared by fund, function, and department. The City Council may transfer funds from one object or purpose to another within the same department. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the department level. The City Council may amend the budget by motion during the fiscal year.

Budget appropriations presented in this report include all legally adopted appropriations as amended during the fiscal year.

#### B. Excess of Expenditures over Appropriations

For the year ended June 30, 2021, expenditures exceeded appropriations at the legal level of budgetary control as follows:

#### General fund:

General government - Mayor and Council	\$ 2,518
General government - Administration	166,908
Public works - Public maintenance	28,507
Culture and recreation - Recreation	35,587

These over expenditures were funded primarily by underspending in other departments and unbudgeted revenues.

#### NOTE 3. DEPOSITS AND INVESTMENTS

Total deposits and investments as of June 30, 2021, are summarized as follows:

Amounts as presented on the entity wide statement of net position:		
Cash and cash equivalents	\$	5,992,376
Restricted cash and cash equivalents		96,536
Amounts as presented on the statement of fiduciary net position:		
Cash		52,045
Exchange traded funds		2,122,264
Total	\$	8,263,221
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Cash deposited with financial institutions	\$	6,140,957
Investments in exchange traded funds		2,122,264
Total	\$	8,263,221

As of June 30, 2021, the carrying amount of the City's deposits was \$6,088,912 and the bank balance was \$6,384,845.

Credit risk. State statutes authorize the City to invest in obligations of the State of Georgia or other states; obligations issued by the U.S. government; obligations fully insured or guaranteed by the U.S. government or by a government agency of the United States; obligations of any corporation of the U.S. government; prime bankers' acceptances; the local government investment pool established by state law; repurchase agreements; and obligations of other political subdivisions of the State of Georgia. It is the City's policy to limit its investments to those allowed and authorized by state law.

As of June 30, 2021, the City had investments in Exchange-Traded Products ("ETPs") in the amount of \$2,122,264. All maturities for the ETPs were less than one year.

Interest Rate Risk. As a means of limiting its exposure to fair value losses arising from rising interest rates, the City's investment policy generally limits all operating investments to instruments that mature within one year. Asset investment funds shall be diversified to eliminate risk of loss resulting from the concentration of assets in a specific maturity, a specific issuer or a specific class of maturities.

#### NOTE 3. DEPOSITS AND INVESTMENTS (CONTINUED)

Custodial Credit Risk – Deposits. Custodial risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. State statutes require all deposits and investments (other than federal and state government instruments) to be collateralized by depository insurance, obligations of the U.S. government, or bonds of public authorities, counties, or municipalities. As of June 30, 2021, the City's deposits were fully collateralized in compliance with the state requirements.

Fair Value Measurements. All of the City's investments fall under Level 1 in the fair value hierarchy and are valued using prices quoted in active market for those securities.

#### NOTE 4. RECEIVABLES

In the governmental funds, the net receivables collected during the year ended June 30, 2021, and expected to be collected by August 31, 2021, are recognized as revenues for the year ended June 30, 2021, whereas, net receivables estimated to be collectible subsequent to August 31, 2021, are recorded as revenue when received.

Receivables at June 30, 2021, for the City's individual major and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts are as follows:

		Water						
	 General		SPLOST		and Sewer		Total	
Receivables	4-							
Taxes	\$ 119,434	\$	<del></del>	\$	=	\$	119,434	
Accounts	375,653		19		155,999		531,652	
Due from other								
governments	-8		123,104		-		123,104	
Less allowance								
for uncollectibles	(165,000)		-		(892)		(165,892)	
Net total receivable	\$ 330,087	\$	123,104	\$	155,107	\$	608,298	

#### NOTE 5. CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2021, is as follows:

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Governmental activities					
Capital assets, not being depreciated: Land Construction in progress Total	\$ 1,131,404 62,999 1,194,403	\$ - - -	\$ - - -	\$ - - -	\$ 1,131,404 62,999 1,194,403
Capital assets, being depreciated:					
Buildings	1,870,849	75,413	-	-	1,946,262
Improvements other than buildings	966,647	-	-	*	966,647
Machinery and equipment	1,319,783	48,804	, <del>e</del>	I <del>m</del>	1,368,587
Vehicles	1,234,704	225,156	(201,450)	12	1,258,410
Infrastructure	4,752,129	132,434	_		4,884,563
Total	10,144,112	481,807	(201,450)		10,424,469
Less accumulated depreciation for:					
Buildings	(654,256)	(44,886)	=	-	(699,142)
Improvements other than buildings	(523,423)	(54,395)	-	-	(577,818)
Machinery and equipment	(1,053,467)	(52,880)	:=	-	(1,106,347)
Vehicles	(1,026,015)	(83, 181)	201,450		(907,746)
Infrastructure	(2,051,839)	(251,557)		_	(2,303,396)
Total	(5,309,000)	(486,899)	201,450	-	(5,594,449)
Total capital assets, being depreciated, net	4,835,112	(5,092)			4,830,020
Governmental activities					
capital assets, net	\$ 6,029,515	\$ (5,092)	\$ -	\$ -	\$ 6,024,423

# NOTE 5. CAPITAL ASSETS (CONTINUED)

Business-type activities	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Capital assets, not being depreciated: Land Total	\$ 59,335 59,335	\$ -	\$ -	\$ -	\$ 59,335 59,335
Capital assets, being depreciated: Buildings and system Machinery and equipment Vehicles Water treatment capacity Total	3,886,060 619,231 69,400 1,683,147 6,257,838		-		3,886,060 619,231 69,400 1,683,147 6,257,838
Less accumulated depreciation for: Buildings and system Machinery and equipment Vehicles Water treatment capacity Total	(2,497,304) (456,424) (69,400) (661,093) (3,684,221)	(78,235) (40,705) - (33,663) (152,603)			(2,575,539) (497,129) (69,400) (694,756) (3,836,824)
Total capital assets, being depreciated, net  Business-type activities capital assets, net	2,573,617 \$ 2,632,952	(152,603) \$ (152,603)	\$ -	\$ -	2,421,014 \$ 2,480,349

# Depreciation expense was charged to functions of the City as follows:

Governmental activities	
General government	\$ 48,379
Public safety	114,454
Public works	252,815
Culture and recreation	70,126
Judicial	1,125
Total governmental activities	\$ 486,899
	<del></del> !
Business-type activities	
Water	\$ 54,368
Sewer	64,572
Total governmental activities	\$ 118,940

#### NOTE 6. COMPENSATED ABSENCES

The compensated absences activity for the year ended June 30, 2021, was as follows:

		Beginning Balance		Additions	R	eductions	0	Ending Balance		Oue Within One Year
Governmental activities Compensated absences	\$	96,518	\$	74,404	\$	(78,241)	\$	92,681	\$	41,706
Business-type activities Compensated absences	\$	1,313	\$	4,188	\$	(2,794)	\$	2,707	\$	1,218
For govern	nme	ental activities,	com	pensated abs	ence	s are generall	y IIq	uldated by the	Gen	eral Fund.

# NOTE 7. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

The composition of interfund balances as of June 30, 2021, is as follows:

Receivable Fund	Payable Fund	 Amount	
General Fund	Water and Sewer Fund	\$ 23,761	
General Fund	Nonmajor Governmental Funds	11,836	
SPLOST	General Fund	11,526	
		\$ 47,123	
Receivable Fund	Payable Fund	 mount	
General Fund	Water and Sewer Fund	\$ 267,116	

These balances resulted from time lag between the dates the: 1) interfund goods and services are provided or reimbursable expenditures occur, 2) transactions are recorded in the accounting system, and 3) payments between funds are made. Advances to/from other funds represent amounts not expected to be repaid within one year from the date of the financial statements.

## NOTE 7. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS (CONTINUED)

The composition of interfund transfers as of June 30, 2021, is as follows:

Transfers In Transfers Out		A	mount
SPLOST Fund	General Fund	\$	8,600

Transfers are used to: 1) move revenues from the fund that statute or budget requires collecting them to the fund that statute or budget requires to expend them, and 2) use unrestricted revenues collected in the General Fund to finance various programs in other funds in accordance with budgetary authorizations.

#### NOTE 8. PENSION PLAN

#### Plan Description

The City of Bloomingdale Defined Benefit Plan (the "Plan") is a single-employer defined benefit pension plan covering all full-time employees, elected officials, and appointed positions who have attained age 21 and completed one year of service. The Plan provides retirement, disability, death and termination benefits to plan members and beneficiaries. The City administers the Plan, and responsibilities include pension disbursements and general administration of the Plan through oversight of the City's Pension Board. The City's Pension Board consists of the City's elected officials appointed to the City's budget and finance committee, the City's department heads and the City attorney. The Pension Board has contracted with Raymond James & Associates Inc. to act as custodian of the assets of the Plan. The accounting and financial reporting functions are performed by the City's finance department. The City's General Fund bears most of the Plan's administrative costs.

#### **Benefits Provided**

The Plan provides retirement benefits for its members. Benefits vest after five years of service. Normal retirement benefits for general plan members are calculated as 1% of the average monthly compensation multiplied by the number of years of service, plus 0.375% of average monthly compensation in excess of \$833, multiplied by the number of years of service, up to a maximum of 35 years. Average monthly compensation is the quotient of the total compensation of a participant during the 60 consecutive calendar month period of service of highest compensation.

#### NOTE 8. PENSION PLAN (CONTINUED)

#### Benefits Provided (Continued)

For years of service rendered as an elected official or appointed position, the benefit shall be \$10 per month for each year of service earned as an elected official or appointed position prior to January 1, 2014, plus \$30 per month for each year of service earned as an elected official or appointed position after December 31, 2013.

Normal retirement age is the later of attainment of age 62 or the fifth anniversary of plan participation, or if earlier, attainment of age 57 and 25 years of service. Employees who have attained age 55 with ten or more years of service have the option for early retirement benefits. The Plan also provides for disability and termination benefits.

The Plan's benefit provisions are established and amended by local ordinance.

#### **Employee Participation**

At June 30, 2021, the following employees were covered by the Plan:

Inactive plan members or beneficiaries currently receiving benefits	4
Inactive plan members entitled to, but not receiving benefits	5
Active plan members	39
Total	48

#### Contributions

The City is required to contribute at an actuarially determined rate; the current rate is 8.95% of annual covered payroll. The City contributes such additional amounts as are necessary, based on actuarial valuations, to provide the Plan with sufficient assets to meet future benefit payments. In 2021, the City contributed \$116,115 (7.75% of covered payroll). Employees do not contribute to the Plan. Total payroll for employees covered under the Plan for the year ended June 30, 2021, was \$1,497,862.

#### Net Pension Liability (Asset)

The City's net pension asset was measured as of June 30, 2021. The total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of July 1, 2020, with update procedures performed by the actuary to roll forward to the total pension liability measured as of June 30, 2021.

### NOTE 8. PENSION PLAN (CONTINUED)

#### Net Pension Liability (Asset) (Continued)

Actuarial assumptions. The total pension liability in the July 1, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.00%
Salary increases	5.00%
Investment rate of return	7.50%

Mortality rates were based on the 1994 Group Annuity Reserving Tale, projected to 2002.

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of the last actuarial experience study dated February 19, 2014. The result was rolled forward using standard actuarial techniques to the measurement date.

The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that the City's contributions will be made at the current contribution rate. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current and active employees. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The long-term expected rate of return on pension plan investments was determined using the building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investments expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Plan's target asset allocation as of July 1, 2020, are summarized in the following table:

Asset class	Target allocation	Long-term expected real rate of return
	40%	7.50%
Domestic equity	10%	7.50
International equity		
Domestic fixed income	43%	7.50
Cash	7%	
Total	100%	

### NOTE 8. PENSION PLAN (CONTINUED)

#### Net Pension Liability (Asset) (Continued)

Changes in the Net Pension Liability (Asset) of the City. The changes in the components of the net pension asset of the City for the year ended June 30, 2021, were as follows:

	<b>Total Pension</b>		F	Plan Fiduciary	Net Pension		
	Liability			Net Position		oility (Asset)	
		(a)		(b)		(a) - (b)	
Beginning Balance	\$	1,931,128	\$	1,778,649	\$	152,479	
Changes for the year							
Service cost		130,735		=:		130,735	
Interest		152,892		-		152,892	
Differences between expected and							
actual experience		(124,429)		8		(124,429)	
Contributions - employer		₩0		116,115		(116, 115)	
Net investment income		=0		344,248		(344, 248)	
Benefit payments, including refunds							
of employee contributions		(47,472)		(47,472)		<del>=</del>	
Administrative expense				(17,231)		17,231	
Net changes		111,726		395,660		(283,934)	
Ending Balance	\$	2,042,854	\$	2,174,309	\$	(131,455)	

The required schedule of changes in the City's net pension liability (asset) and related ratios immediately following the notes to the financial statements presents multi-year trend information about whether the value of plan assets is increasing or decreasing over time relative to the total pension liability.

Sensitivity of the net pension asset to changes in the discount rate. The following presents the net pension asset of the City, calculated using the discount rate of 7.5%, as well as what the City's net pension asset would be if it were calculated using a discount rate that is 1-percentage-point lower (6.5%) or 1-percentage-point higher (8.5%) than the current rate:

	Current					
	1%	Decrease (6.5%)	Dis	(7.5%)	1% Increase (8.5%)	
City's net pension asset	\$	(62,555)	\$	(131,455)	\$	(196,455)

### NOTE 8. PENSION PLAN (CONTINUED)

#### Net Pension Liability (Asset) (Continued)

Sensitivity of the net pension asset to changes in the discount rate (Continued). Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of June 30, 2021, and the current sharing pattern of costs between employer and employee.

# Pension Expense and Deferred Outflow and Inflow of Resources Related to Pensions

For the year ended June 30, 2021, the City recognized pension expense of \$110,959 and deferred inflows of resources related to the pension plan as follows:

	Deferred Inflows of Resources		
Differences between expected and actual experience Net difference between projected and actual earnings	\$	(144,420)	
on pension plan investments		(125,517)	
Total	\$	(269,937)	

The deferred inflows of resources will be recognized in pension expense as follows:

\$ (54,941)
(59,255)
(58,048)
(60,644)
(15,058)
(21,991)
\$ (269,937)
\$

#### NOTE 9. DEFINED CONTRIBUTION PENSION PLAN

The City of Bloomingdale Defined Contribution Benefit Plan (the "Plan") is a single employer defined contribution plan established and administered by City Council for substantially all of its full-time employees. The Plan provides retirement and death benefits to Plan participants and beneficiaries. Plan provisions and contribution requirements are established and may be amended by City Council.

Employees are not required to contribute to the Plan. The City contributes an amount equal to 8.23% of each participant's compensation. For the fiscal year ended June 30, 2021, the City's contribution to the Plan was \$127,343.

#### NOTE 10. JOINT VENTURE

Under Georgia law, the City, in conjunction with other cities and counties in the coastal Georgia area, is a member of the Coastal Regional Commission ("CRC") and is required to pay annual dues thereto. During the year ended June 30, 2021, the City paid \$3,855 in such dues. Membership in the CRC is required by the Official Code of Georgia Annotated ("O.C.G.A.") §50-8-34 which provides for the organizational structure of regional development commissions in Georgia. The CRC Board membership includes the chief elected official of each county and municipality of the area. O.C.G.A. §50-8-39.1 provides that the member governments are liable for any debts or obligations of a regional development commission. Separate financial statements may be obtained from the Coastal Regional Commission, P.O. Box 1917, Brunswick, Georgia 31521.

#### NOTE 11. RISK MANAGEMENT

The City is exposed to various risks of losses related to: torts; thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has joined together with other municipalities in the state as part of the Georgia Interlocal Risk Management Agency Property and Liability Insurance Fund and the Georgia Municipal Association Group Self-Insurance Workers' Compensation Fund, public entity risk pools currently operating as common risk management and insurance programs for member local governments.

As part of these risk pools, the City is obligated to pay all contributions and assessments as prescribed by the pools, to cooperate with the pool's agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the funds being required to pay any claim of loss. The City is also to allow the pools' agents and attorneys to represent the City in investigation, settlement discussions and all levels of litigation arising out of any claim made against the City within the scope of loss protection furnished by the funds.

# NOTE 11. RISK MANAGEMENT (CONTINUED)

The funds are to defend and protect the members of the funds against liability or loss as prescribed in the member City contract and in accordance with the workers' compensation law of Georgia. The funds are to pay all cost taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense. Settled claims in the past three years have not exceeded the coverages.

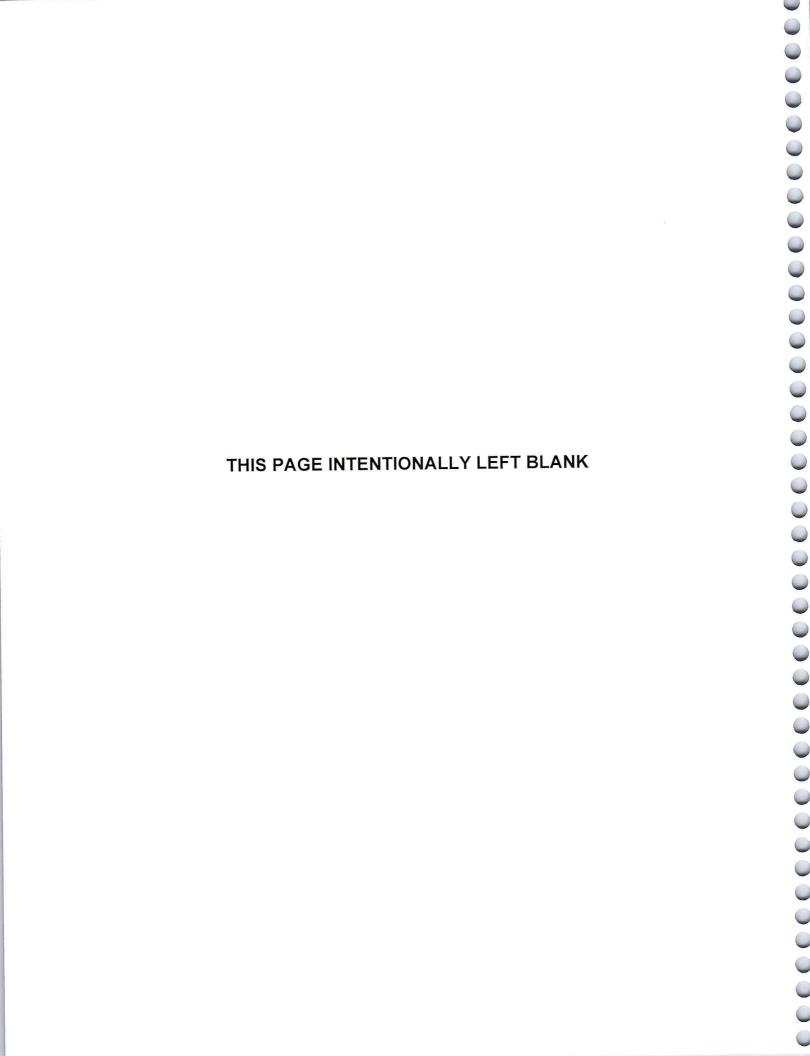
# NOTE 12. COMMITMENTS AND CONTINGENCIES

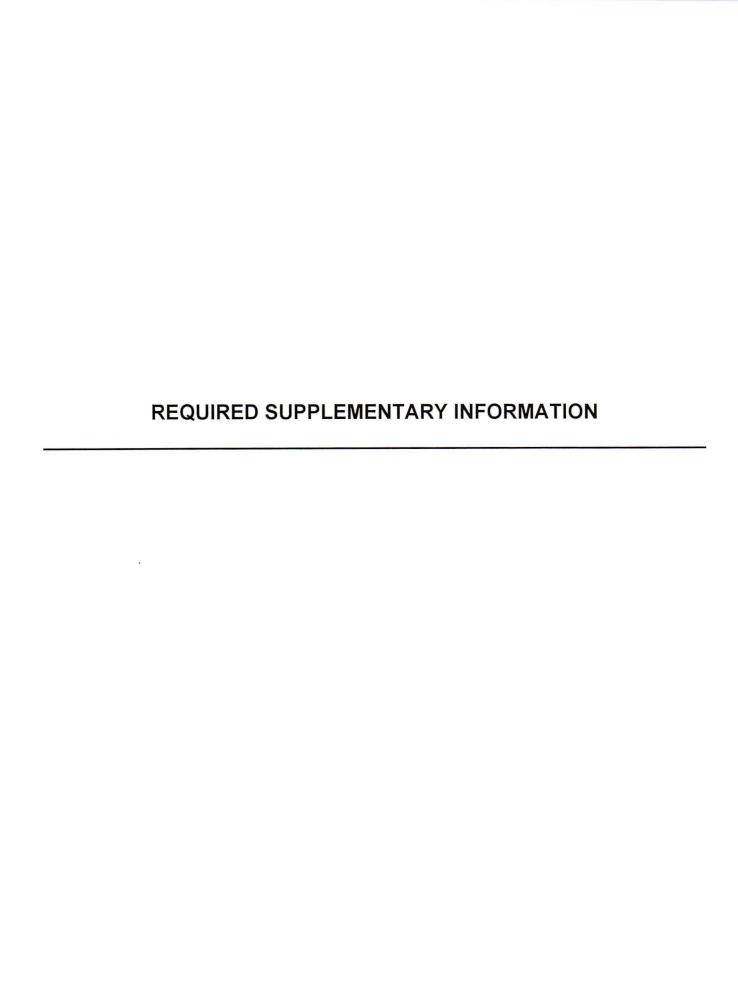
#### Litigation

The City is a defendant in certain legal actions in the nature of claims for alleged damages to persons and property and other similar types of actions arising in the course of City operations. Liability, if any, which might result from these proceedings, would not, in the opinion of management and legal counsel, have a material adverse effect on the financial position of the City.

## **Grant Contingencies**

The City has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to the disallowance of certain expenditures previously reimbursed by those agencies. Based upon prior experience, management of the City believes such disallowances, if any, will not be significant.





# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE CITY'S NET PENSION LIABILITY (ASSET) AND RELATED RATIOS FOR THE FISCAL YEARS ENDED JUNE 30,

		2021	2020	2019
Total pension liability				
Service cost	\$	130,735	\$ 133,325	\$ 135,649
Interest on total pension liability		152,892	135,356	124,878
Differences between expected				
and actual experience		(124,429)	43,560	(33,102)
Benefit payments, including refunds				
of employee contributions		(47,472)	(103,209)	(68,196)
Net change in total pension liability		111,726	209,032	159,229
Total pension liability - beginning		1,931,128	1,722,096	1,562,867
Total pension liability - ending (a)		2,042,854	1,931,128	1,722,096
Plan fiduciary net position				
Contributions - employer		116,115	180,744	138,736
Net investment income		344,248	76,362	95,842
Benefit payments, including refunds				
of member contributions		(47,472)	(103,209)	(68,196)
Administrative expenses		(17,231)	(13,041)	(11,183)
Net change in plan fiduciary				
net position		395,660	140,856	155,199
Plan fiduciary net position				
- beginning		1,778,649	1,637,793	1,482,594
Plan fiduciary net position				
- ending (b)		2,174,309	1,778,649	1,637,793
City's net pension liability (asset) -				
ending (a) - (b)		\$ (131,455)	\$ 152,479	\$ 84,303
Plan fiduciary net position				
as a percentage of the				
total pension liability		106.43%	92.1%	95.1%
	\$	1,497,862	\$ 1,488,826	\$ 1,422,187
Covered payroll	•			
Covered payroll  Net pension liability (asset) as a	•			

#### Notes to the Schedule:

The schedule will present 10 years of information once it is accumulated.

	2018		2017		2016		2015		2014
						-			
\$	108,465	\$	108,465	\$	114,171	\$	125,698	\$	101,543
	109,736		107,861		116,009		113,165		104,899
	(4,996)		(51,698)		(69,018)		(18,921)		(68,879)
	(9,860)	-	(264,779)	_	(263,436)		(80,855)		(23,198)
	203,345		(100,151)		(102,274)		139,087		114,365
-	1,359,522		1,459,673	_	1,561,947	_	1,422,860	_	1,308,495
	1,562,867		1,359,522	_	1,459,673		1,561,947		1,422,860
	121,431		123,112		134,304		124,920		104,770
	75,080		95,395		105,664		54,710		165,890
	, 0,000		,		1				
	(9,860)		(264,779)		(263,436)		(80,855)		(23,198)
	(13,929)		(13,141)		(13,415)		(13,901)		(11,635)
	172,722		(59,413)		(36,883)		84,874		235,827
	1,309,872		1,369,285		1,406,168		1,321,294		1,085,467
_	1,482,594	10	1,309,872	-	1,369,285		1,406,168	_	1,321,294
¢	80,273	Φ	49,650	\$	90,388	\$	155,779	\$	101,566
\$	00,273	\$	49,030	<u>Ψ</u>	90,300	<u>—</u>	100,770	<u> </u>	101,000
	94.9%		96.3%		93.8%		90.0%		92.9%
	to see of a								
\$	1,446,826	\$	1,135,450	\$	1,179,505	\$	1,305,039	\$	1,249,083
	5.5%		4.4%		7.7%		11.9%		8.1%

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CITY CONTRIBUTIONS – RETIREMENT PLAN FOR THE FISCAL YEARS ENDED JUNE 30,

	2021			2020	2019	
Actuarially determined contribution  Contributions in relation to the actuarially	\$	139,892	\$	134,737	\$	137,942
determined contribution	·-	116,115	-	180,744		138,736
Contribution deficiency (excess)	\$	23,777	\$	(46,007)	\$	(794)
Covered payroll Contributions as a percentage of	\$	1,497,862	\$	1,488,826	\$	1,422,187
covered payroll		7.8%		12.1%		9.8%

#### Notes to the Schedule:

Valuation Date

Cost Method

Assumed Rate of Return

On Investments

Projected Salary Increases

Inflation

Amortization Method

Remaining Amortization Period

July 1, 2020

Entry Age Normal

7.50%

5.00%

5.00%

6.00%

Closed level percentage of projected payroll over 15 years

15 years

The schedule will present 10 years of information once it is accumulated.

2018	Y <u>.                                    </u>	2017	-	2016	 2015	 2014
\$ 108,497	\$	117,341	\$	134,134	\$ 123,101	\$ 114,375
121,431	1	123,112		134,304	124,920	 104,770
\$ (12,934)	\$	(5,771)	\$	(170)	\$ (1,819)	\$ 9,605
\$ 1,446,826	\$	1,135,450	\$	1,179,505	\$ 1,305,039	\$ 1,249,083
8.4%		10.8%		11.4%	9.6%	8.4%

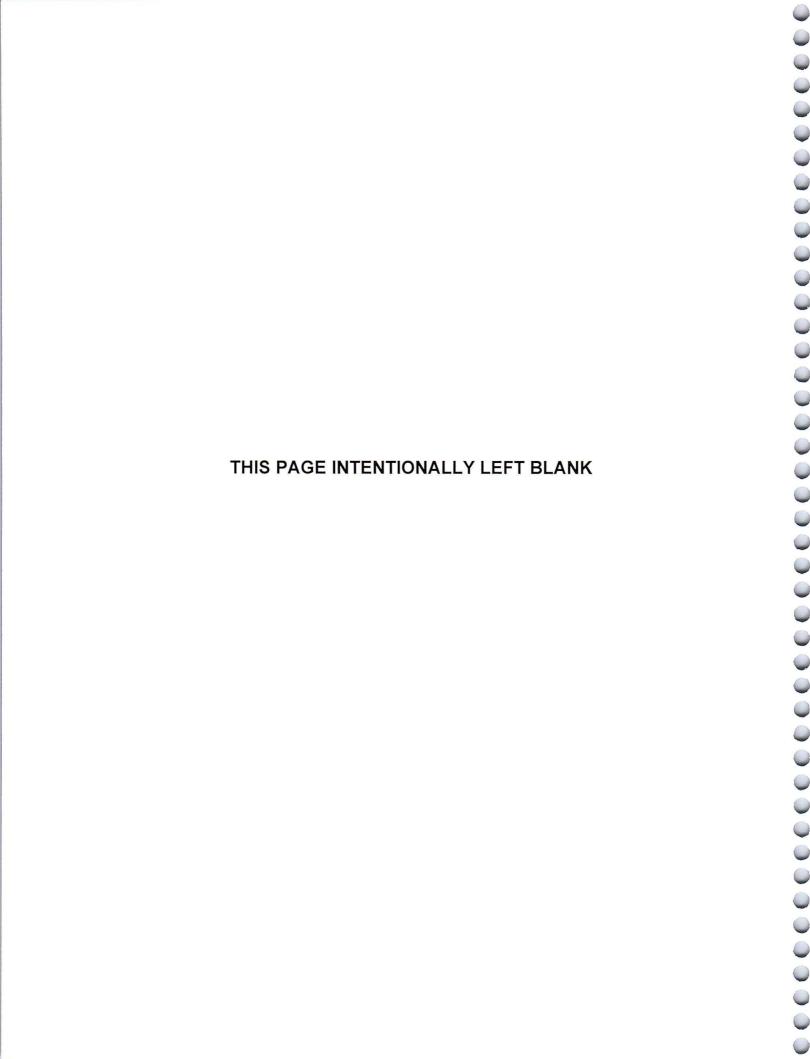
# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF INVESTMENT RETURNS – RETIREMENT PLAN FOR THE FISCAL YEARS ENDED JUNE 30,

	2021	2020	2019
Annual money weighted rate of			
return, net of investment expense	19.21%	4.67%	6.29%

#### Notes to the Schedule:

The schedule will present 10 years of information once it is accumulated.

2018	2017	2016	6 2015	2014	
5.49	9% 7.5	3% 8.0	09% 4.0	5% 14.88%	%



# COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

### NONMAJOR GOVERNMENTAL FUNDS

# Special Revenue Funds

The Fire Department Fund accounts for fund raising efforts by the City's fire department and related expenditure of those funds.

The Forfeiture Account Fund accounts for forfeited assets awarded to the City and the related expenditures.

### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2021

ASSETS		Fire partment		orfeiture Account Fund	Gov	Total onmajor ernmental Funds
Cash and cash equivalents	\$	1,457	\$	19,186	\$	20,643
Total assets	\$	1,457	\$	19,186	\$	20,643
LIABILITIES AND FUND BALANCE						
LIABILITIES  Due to other funds	\$	20	\$	11,836	\$	11,836 11,836
Total liabilities				11,836		11,030
FUND BALANCE Restricted for: Public safety		1,457		7,350	10	8,807
Total fund balances		1,457	-	7,350		8,807
Total liabilities and fund balances	\$	1,457	\$	19,186	\$	20,643

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

		Specia	al Reven	ue		
	Fire Department			rfeiture ccount Fund	Total Nonmajor Governmental Funds	
REVENUES						
Fines and forfeitures	\$		\$	8,884	\$	8,884
Miscellaneous	-	55	_			55_
Total revenues		55		8,884		8,939
EXPENDITURES  Current:						
Public safety	-	-		725		725
Total expenditures		<b>#</b> 0	1	725	10	725
Net change in fund balances		55		8,159	17 <del></del>	8,214
Fund balance (deficit), beginning of year	-	1,402		(809)		593
Fund balance, end of year	\$	1,457	\$	7,350	\$	8,807

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FIRE DEPARTMENT FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

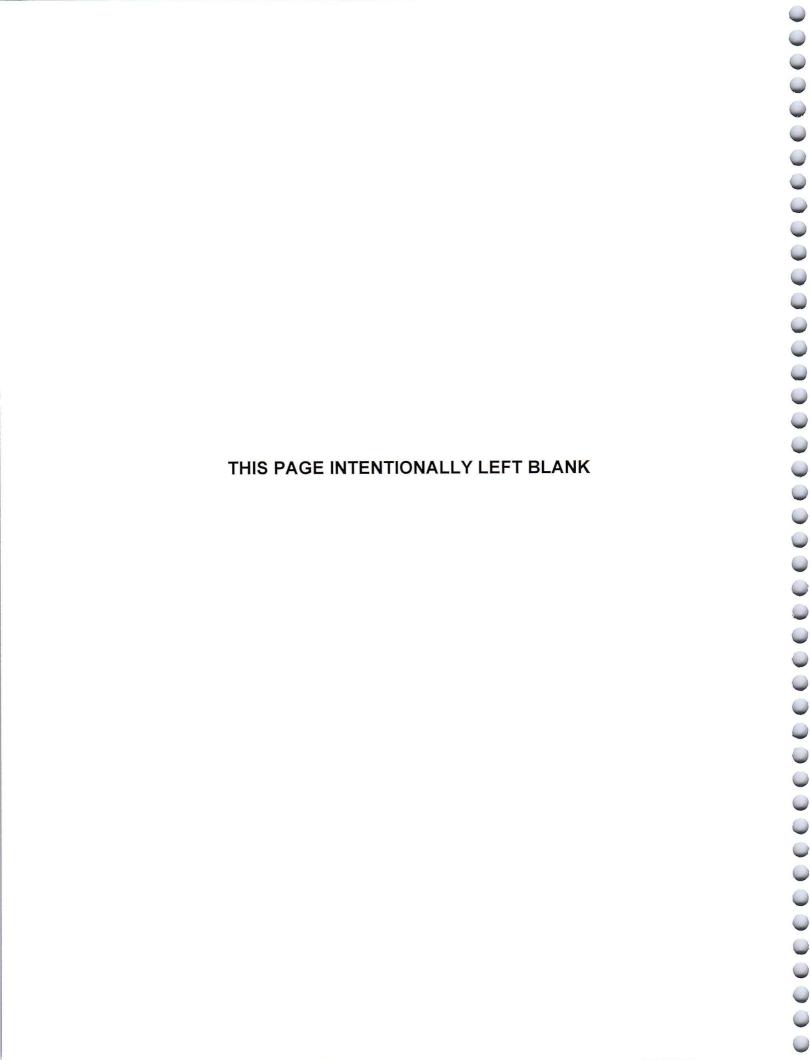
		Bu	dget				Varia	nce With
	0	Original			Actual		Final Budget	
Revenues								
Miscellanous	\$	1,000	\$	1,000	\$	55	\$	(945)
Total revenues		1,000		1,000		55		(945)
Expenditures								
Current:								
Public safety		1,000		1,000		1=		1,000
Total expenditures		1,000		1,000		-		1,000
Net change in fund balance		=		-		55		55
Fund balance, beginning of year		1,402		1,402		1,402	Ø <u></u>	-
Fund balance, end of year	\$	1,402	\$	1,402	\$	1,457	\$	55

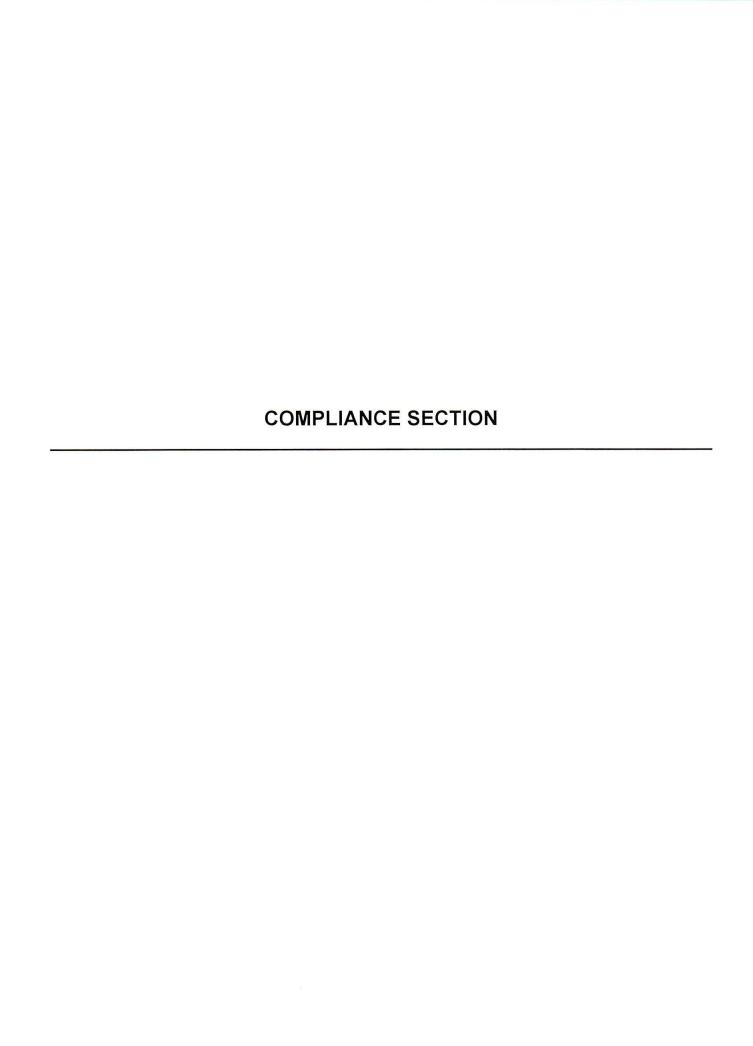
# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FORFEITURE ACCOUNT FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

		Bu	dget				Varia	nce With
	Or	Original			Actual		Final Budget	
Revenues							-	
Fines and forfeitures	\$	1,000	\$	1,000	\$	8,884	\$	7,884
Total revenues		1,000		1,000	7	8,884		7,884
Expenditures								
Current:								
Public safety		1,000		1,000		725		275
Total expenditures		1,000		1,000		725	*	275
Net change in fund balance (deficit)		50		-		8,159		8,159
Fund balance (deficit), beginning of year		(809)		(809)		(809)	***	
Fund balance, end of year	\$	(809)	\$	(809)	\$	7,350	\$	8,159

# SCHEDULE OF EXPENDITURES OF SPECIAL PURPOSE LOCAL OPTION SALES TAX FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Project		Original Estimated Cost		Current Estimated Cost		Prior Years		Current Year		Total	
2014 Resolution	\$	3,200,000	\$	3,200,000	\$	=	\$	-	\$	-	
General government:											
General administration equipment		<u>~</u>		·		116,096		579,307		695,403	
Rental house renovations		=		<u> </u>		8,729				8,729	
Public safety:											
Equipment		÷		-		691,327				691,327	
Public works:											
Equipment		<u>-</u>		=		221,311		=		221,311	
Street resurfacing		-		-		467,332		<del></del> -		467,332	
Jimmy DeLoach Parkway relocation		=				49,006		=		49,006	
Water meter replacement project		=		::=:		128,077		-		128,077	
School pump station upgrade		-				3,000		¥		3,000	
Debt service - interest		-		~		22,224		-		22,224	
Drainage projects:											
Phase III drainage project		1:=		-		536,949		-		536,949	
Recreation:											
Veterans monument		.=		-		6,915		40		6,955	
Gym		n=		:=:		84,251		-		84,251	
Rails to trails		2-		1=		3,689		<u>425</u> %		3,689	
Equipment	-	-				279,538	,	-1		279,538	
Totals	\$	3,200,000	\$	3,200,000	\$	2,618,444	\$	579,347	\$	3,197,791	







# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and City Council City of Bloomingdale, Georgia Bloomingdale, Georgia

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the **City of Bloomingdale, Georgia** (the "City"), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated August 9, 2022.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify a certain deficiency in internal control described in the accompanying schedule of findings and responses as 2021-001 that we consider to be a significant deficiency.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### The City's Response to the Finding

The City's response to the finding identified in our audit are described in the accompanying schedule of findings and responses. The City's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mauldin & Jerkins, LLC

Savannah, Georgia August 9, 2022

## SCHEDULE OF FINDINGS AND RESPONSES FOR THE FISCAL YEAR ENDED JUNE 30, 2021

## SECTION I SUMMARY OF AUDIT RESULTS

Financial Statements  Type of auditor's report issued	Unmodified						
Internal control over financial reporting: Material weaknesses identified?	Yes <u>X</u> None Reported						
Significant deficiencies identified not considered to be material weaknesses?	_X_ Yes No						
Noncompliance material to financial statements noted?	Yes _X_No						
<u>Federal Awards</u> There was not an audit of major federal award programs as of June 30, 2021 being less than \$750,000.	, due to the total amount expended						
SECTION II FINANCIAL STATEMENT FINDINGS							
2021-001 – General Accounting Matters – SPLOST Fund							
Criteria: Generally accepted accounting principles require appropriate balances to be recognized in the accounting period in which they become both measurable and available. Further, a fundamental principle in accounting and financial reporting is the notion of timely recognition and recording of financial and non-financial transactions and activities.							
Condition/ Context: The SPLOST fund cash, receivables, unavailable revunderstated in the amount of \$59,601.	venue and revenue balances were						
Cause: The City has experienced significant turnover during the past fe adjustments to certain accounts well after year-end.	w years, resulting in the need for						
Effect: Adjustments to increase cash, receivables, unavailable revenue and rev	venue in the amount of \$59,601 were						

Recommendation: We recommend the City cross train employees so that in situations where employee turnover occurs, all employees are well versed in the City's operations. Additionally, hiring a third-party accountant or accounting firm, with governmental accounting experience, to help the City prepare for the audit and possibly assist

required to correct the respective balances at year-end.

with routine monthly close-out procedures would be beneficial.

# SCHEDULE OF FINDINGS AND RESPONSES FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# SECTION II FINANCIAL STATEMENT FINDINGS (CONTINUED)

2021-001 - General Accounting Matters - SPLOST Fund (Continued)

Views of Responsible Officials and Planned Corrective Action: We concur with the finding and will explore the most cost effective option for addressing the above recommendation.

# SECTION III FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

Not applicable.

# SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### STATUS OF PRIOR YEAR AUDIT FINDINGS

### 2020-001 - Recording Accounts Payable

**Criteria:** The City's general ledger is the official record of financial transactions. All accounts payable should be recorded in accordance with generally accepted accounting principles and to ensure accurate financial reporting.

Condition: During our testing of accounts payable, we noted numerous payables were not recorded.

Status: Resolved.